



#### Globalization, National Sovereignty, and International Standard-Setting

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### In A Nutshell

- Uncertainties about future of globalization
- Global financial standards immune so far
- Global governance cannot stand still

# **Colobalization: Uncertain Times**

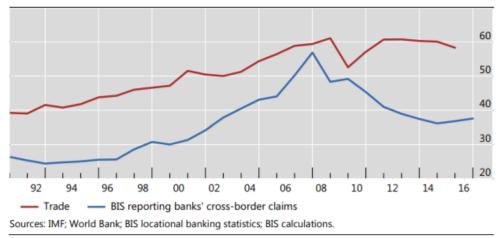
- United States: Trump Administration
  - Exit of TPP & Paris Accord, NAFTA revision, tariffs
  - Parenthesis, self-isolation, or rogue actor?
- European Union: euro crisis, Brexit
  - Inward-looking, beleaguered, mercantilist impulses
  - New trade agreements; post-crisis assertiveness?
- China: Xi Jinping's domestic clampdown
  - Aggressive neighbor in South China Sea
  - Open-economy rhetoric; new realism on Belt & Road?

# **Function Lives On**

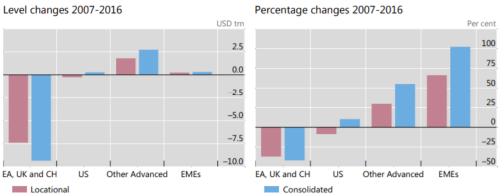
Graph 1

#### Peak global trade and banking?

#### As a percentage of world GDP



Banks' external claims by location and consolidated foreign claims by nationality

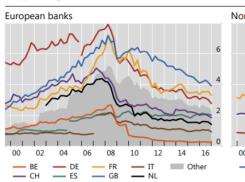


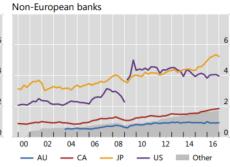
Note: The groupings include countries reporting both the locational and consolidated banking statistics over the entire period of 2007-2016. EA, UK and CH = AT, BE, CH, DE, ES, FI, FR, GB, GR, IE, IT, NL and PT; Other Advanced = AU, CA, DK, HK, JP, LU, NO, SE and SG; EMEs = BR, CL, IN, MX, PA, TR and TW. US numbers correct for breaks in series.

Sources: BIS locational and consolidated banking statistics; authors' calculations.

#### Consolidated foreign claims, by banking system

As a percentage of world GDP



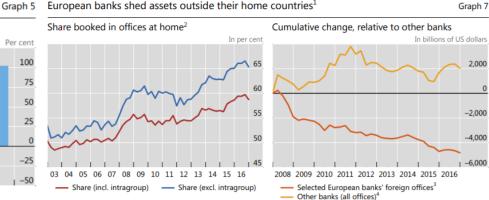


Graph 4

Gaps in the plotted series indicate breaks in series reflecting, for example, bank mergers or changes in the reporting population. Country codes denote the nationality of banks.

AU = Australia; BE = Belgium; CA = Canada; CH = Switzerland; DE = Germany; ES = Spain; FR = France; GB = United Kingdom; IT = Italy; JP = Japan; NL = Netherlands; US = United States.

Source: IMF World Economic Outlook; BIS locational banking statistics, BIS consolidated banking statistics.



<sup>1</sup> The selected European banks are banks headquartered in Austria, Belgium, Denmark, France, Germany, Italy the Netherlands and Switzerland. <sup>2</sup> The lines show the share of selected European banks' total cross-border claims that are booked by banks' offices in home countries, both including intragroup positions (red line) and excluding these positions (blue line). <sup>3</sup> Cumulative change in cross-border claims booked by the selected European banks' offices outside the home country. <sup>4</sup> Cumulative change in cross-border claims booked by all banks other than the selected European banks; includes claims booked in home offices and offices abroad.

Source: BIS locational banking statistics.





## **Global Financial Standards**

 International Financial Reporting Standards (IFRS)

- IASB / IFRS Foundation, since 1973/2001

- Basel Accords on bank capital (& liquidity)
  BCBS, since 1974/1988
- G20 derivatives market reforms – G20 / FSB mandates, since 2009
- Bank resolution regimes ("ending TBTF")
   FSB key attributes and implementation, since 2011/14





## IFRS: increasingly global

- Required in most countries
- "Substantial convergence" in CN, ID, IN
- Optional use in Japan: highly successful
- US an outlier





# Basel Accords: More Demanding

- Minimum requirements
- For internationally active banks
- Basel III broader, tighter than Basel II
  - Compliance is generally better (not least US)
- Robust process of compliance assessment
  - Regulatory Consistency Assessment Program, started 2012

# Derivatives: Missing Standards

- Disclosure: DTCC Global Trade Repository
- Half-baked reform in 2009
  - Trade reporting mandate
  - But no uniform data formats
  - Multiple trade repositories in some jurisdictions (EU)
  - Aggregation a distant dream, ten years after decision
- Illustrates critical importance of global standard-setting

# Bruegel Resolution: Uncertain Future

- Regime change in most jurisdictions
- But new framework mostly untested

Possible future

	Government propensity to support							
	Uncertain		Supportive			Highly supportive		
Not yet effective	Argentina New Zealand Turkey South Africa Iceland		Mexico	Brazil Russia Hong Kong	•	- Australia China India	Korea Indonesia Japan Saudi Arabia Singapore	
Sufficiently effective*	U.S. U.K. Belgium Austria Denmark Bulgaria Finland Croatia France Cyprus Germany Czech Re Ireland Estonia Luxembourg Greece Netherlands Hungary Sweden Italy Switzerland Liechens	Portugal Romania ap. Slovenia Spain	Canada					

Countries in **bold** are those where we currently give ALAC uplift to at least one bank.

\*For factors that would lead us to conclude that a resolution framework is sufficiently effective, see paragraph 17 of Bank Rating Methodology And Assumptions: Additional Loss-Absorbing Capacity, published April 28, 2015.

Source: S&P Global Ratings. ALAC = Additional Loss-Absorbing Capacity

Previous





## **Sovereignty Frictions**

- IFRS: accounting as economic policy
  - e.g. banks' mark-to-market losses, stock options
- Basel: bank-sovereign linkages - Financial repression, banking nationalism
- Derivatives: agencies' turf, special interests
- Resolution: bank-sovereign links + uncertainty about effect of market discipline Highly dependent on banking sector structures 10





### **A New Era?**

- Apparent nationalist momentum
  - Brexit vote, Trump, Bolsonaro...
  - But limited trend clarity
- Damage to global policy frameworks
  - Trade
  - Climate policy
  - Internet infrastructure?
- Financial sector comparatively insulated
  US & Basel III; Randal Quarles at FSB
- But will the next crisis be like the last one?





### Prospects

- High path-dependency
  - Global consistency gains made in earlier eras can be difficult to untangle: e.g. IFRS
- Governance arrangements need to adapt
  - Fast-changing international environment
  - e.g. IFRS Foundation funding; BCBS/FSB membership
- Where will leadership come from?
  - Ideally, orderly transformation in calm times
  - Crisis scenarios





"The world today does not have enough international institutions that can confer legitimacy on collective action, and creating new institutions that will better balance the requirements of legitimacy and effectiveness will be the prime task for the coming generation."

Francis Fukuyama, America at the Crossroads, 2006





## **Thank You For Your Attention**

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